Approved For Release 2005/03/24 : CIA-RDP80M8113 A001000080018-1

DCI-IC 74-0874

6 November 1974

MEMORANDUM FOR: D/DCI/IC

SUBJECT : Meeting with Murphy Commission Staff

- 1. On 25 October I met with Mr. Fisher Howe, Deputy Executive Director of the Murphy Commission, and Mr. Thomas Reckford, a staff assistant. Purpose of the meeting was to determine whether the Murphy Commission intended to examine the government's intelligence collection activities overseas including the responsiveness of that activity to national-level needs.
- In explanation of my request I described the role of the IC Staff HUMINT component and the activities on which we were concentrating. I noted the interlocking relationship between the non-intelligence foreign affairs agencies and the intelligence community organizations; the importance of collection and reporting by the non-intelligence agencies; the collection management problems in Washington and overseas; the bureaucratic gaps between analyst/producer and collector; the "many foreign services" syndrome; and departmental versus national collection requirements. I indicated my surmise that the collection management problem the DCI faced in attempting to improve intelligence collection by and among so many agencies, with some of the most important not being intelligence organizations per se, could be similar to the basic management and organizational questions being considered by the Murphy Commission. I expressed the hope that overseas Human resources collection and collection management, as distinct from Washington-level intelligence production and utilization questions, would be included as study topics in the Commission's deliberations.
- 3. Mr. Howe said he was pleased that we had identified and become concerned about the intelligence collection management questions as described because the Commission had indeed identified these same issues as applying to the government's

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Subject: Meeting with Murphy Commission Staff

conduct of foreign affairs generally. He said that Washington-level and local embassy management of the foreign affairs interests of the various federal agencies was of paramount concern to the Commission. The "many foreign services" situation was one of the Commission's most difficult organizational topics. Mr. Howe expressed the Commission's receptivity to ideas and solutions for dealing with this question. As to the intelligence aspects, Mr. Howe expressed the hope that the three basic studies on intelligence now being conducted by the Commission would be sufficiently broad to lead into study of the collection and collection management questions we were raising. Mr. Howe expressed the desire to maintain contact with IC/HUMINT on these matters.

- 4. In our discussion of the analyst/producer-field collector gap I mentioned the recent IC/HUMINT-sponsored State airgram setting up an informal communication channel. Mr. Howe asked for a copy of the airgram and I promised to send him one.
- 5. Comment: Clearly the Commission has identified the same management and organizational dysfunctions in the overall conduct of foreign affairs as we have in intelligence collection activities. If the intelligence collection aspects are to receive the consideration they deserve, however, I believe the topic must be included more specifically in the Commission's studies than is now the case. I question whether the intelligence studies now underway would lead to adequate further study, as Mr. Howe suggested, but perhaps our talk helped to move things in that direction. Given the Commission's charter and independent status it does not seem politic for us to press much more on this point just now. A suggestion is made below, however, for passage of material helpful to IC and the Commission.

6. Recommendation:

- a. IC/HUMINT should stay in touch with Mr. Howe and/or Tom Reckford to monitor the extent to which national HUMINT collection management and organization receives consideration in the Commission's study.
- b. The DCI should send a copy of the sanitized PFIAB HUMINT report to the Commission. There is no other single document which so clearly spells out the need for

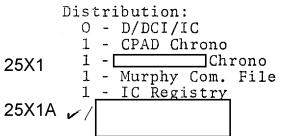
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Subject: Meeting with Murphy Commission Staff

"national focus" of collection activity and the attitudinal, organizational and management changes that need to be made, including the provision of cover for clandestine collection. This report would, in my view, contribute valuable concepts and stimulate the Commission constructively in working on intelligence-related topics. I did not mention the report to Mr. Howe. I request approval to draft a letter for DCI to PFIAB requesting PFIAB permission to send a copy of the report to the Murphy Commission, with access limited to a few key Commission members and staff.

IC/CPAD/HUMINT



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DCI/IC 74-2343

15 October 1974

MEMORANDUM OF	CONVERSATION
PARTICIPANTS:	Dean Francis O. Wilcox, Murphy Commission Executive Director
_	Mr. Fisher Howe, Murphy Commission Deputy Executive Director
	IC Staff
DATE :	11 October 1974

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- 1. Dean Wilcox opened the discussion by describing briefly the current status of the Commission's work. He expressed general satisfaction with the progress of all four of the Commission's basic study groups -- i.e., Congress, International Economics, Public Diplomacy (includes USIA, cultural affairs, etc.), and National Security (which includes the Intelligence Subcommittee). He remarked that nearly all of the Commissioners had been interested in serving on the Intelligence Subcommittee, and he implied that some of the other committees had had to press hard for volunteers.
- 2. Dean Wilcox also said that he was pleased that the pace had picked up on the Intelligence Study papers and felt that in general they were getting back on schedule. He indicated that the subcommittee hoped to have its final report and recommendations ready by January, which will require "more effort" on the part of the Commissioners than the one day a month they have so far given to the project.
- 3. Fisher Howe told that of the papers the Commission had received so far, ne felt that those by Mr. Kelly and Col. Schaf were much too long (they deal with analytical methodology). He was more concerned, however, that Mr. Macy's paper on resources had put too much emphasis on broad, managerial issues without getting down to the basic problems of resource constraint. Outlined some of the problems the Intelligence Community faces with respect to resources, and Dean Wilcox said he probably would ask Mr. Macy to be in touch with again when he begins rewriting the paper.

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25X1A	said that Kent Crane, of the Commission Staff, would be coming to the Agency on October 15, and he wanted to get a clearer idea of Crane's role in the future so that he would know how much briefing to give Crane. Wilcox and Howe ducked the question and said that they hoped we would be as helpful as possible with Crane, but that his future role was still "unresolved."		
	Coordination Staff/Secretariat		
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8 October 1974

MEMORANDUM FOR THE RECORD

SUBJECT: The Murphy Commission

- 1. At a meeting with the Director on Friday 20 September 1974, Mr. David Abshire, himself a member of the Commission, solicited the views of the Director on the Commission's work. The Director said he welcomed the review and thought the work was proceeding well and that, in fact, some members of the Commission were in the building at this time for briefings. Mr. Abshire said he thought the timing of the review was most opportune, and that the Commission's report may be very useful in the Congressional discussions now taking place on the need for a Joint Congressional CIA Watchdog Committee. Director Colby agreed.
- 2. When asked by Mr. Abshire for his views on the need for a joint committee, the Director said he had no views or preferences. This was a matter for Congress to decide and it would not be proper for him to express views or preferences. He said he could certainly live with a joint committee even though he might receive a few more "No's" than heretofore. At least a joint committee would answer the question of adequate oversight. Mr. Abshire indicated that he tended to favor the joint committee approach.
- 3. The Director did venture the opinion that the joint committee approach might not have smooth sailing in the Congress. He said our present oversight committees and their leaders felt they were doing a good job and might be reluctant to give up or share their roles. The Director again said it did not matter to him, this was up to Congress to decide, and he could live with whatever decision was made.

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DCI/IC 74-2343

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15 October 1974

	MEMORANDUM OF CONVERSATION	
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25X1A	Executive Director IC Staff	
	DATE : 11 October 1974	
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:	2. Dean Wilcox also said that he was pleased that the pace had picked up on the Intelligence Study papers and felt that in general they were getting back on schedule. He indicated that the subcommittee hoped to have its final report and recommendations ready by January, which will require "more effort" on the part of the Commissioners than the one day a month they have so far given to the project.	
	3. Fisher Howe told that of the papers the Commission had received so far, he felt that those by Mr. Kelly and Col. Schaf were much too long (they deal with analytical methodology). He was more concerned, however, that Mr. Macy's paper on resources had put too much emphasis on broad, managerial issues without getting down to the basic problems of resource constraint. Outlined some of the problems the Intelligence Community faces with respect to resources, and Dean Wilcox said he probably would ask Mr. Macy to be in touch with again when he begins	25X1/ 25X1/ 25X1/
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18 September 1974

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25X1	called and said that David Abshire is coming in tomorrow to see the Director. Abshire is the head of the International Broadcasting Commission - the organization which supervises RFE	
25X1	and RL. His visit with the DCI is totally unrelated to the Murphy Commission but in talking with on phone, he indicated he might like to get into Murphy Commission matters with the appropriate people. indicated there was such an individual	25X1
20/1	(you - though he did not give him your name) and wondered if you could see him tomorrow. I explained the status of your health and my uncertainty about setting up an appointment.	25X1
25X1	would like you to call him -	25X ²

WW be in temorrow-make appt.